



City of Huntington Beach Planning Department
STAFF REPORT

TO: Planning Commission
FROM: Scott Hess, AICP, Director of Planning
BY: Hayden Beckman, Planning Aide *HB*
DATE: July 22, 2008

SUBJECT: GENERAL PLAN CONFORMANCE NO. 08-003 (CAPITAL IMPROVEMENT PROGRAM FOR FISCAL YEAR 2008/09)

APPLICANT: City of Huntington Beach Public Works Department (Linda Daily), 2000 Main Street, Huntington Beach, CA 92648

LOCATION: Citywide

STATEMENT OF ISSUE:

- ◆ General Plan Conformance No. 08-003 request:
 - Evaluate Capital Improvement Program for Fiscal Year 2008/09 for compliance with the General Plan.
- ◆ Staff's Recommendation: Approve General Plan Conformance No. 08-003 based upon the following:
 - The proposed projects conform to the goals, objectives, and policies of the General Plan.

RECOMMENDATION:

Motion to:

“Adopt Resolution No. 1623, approving General Plan Conformance No. 08-003 with findings (Attachment Nos. 1 and 2).”

ALTERNATIVE ACTION:

The Planning Commission may take alternative actions such as:

“Deny General Plan Conformance No. 08-003 with findings for denial.”

PROJECT PROPOSAL:

General Plan Conformance No. 08-003 represents a request, pursuant to Section 65401 of the California Government Code, by the City of Huntington Beach to determine if the 2008/09 Capital Improvements Program (CIP) is in conformance with the goals, objectives, and policies of the General Plan. The 2008/09 CIP is a list of proposed projects recommended for planning, initiation, or construction during the next fiscal year.

ISSUES:

General Plan Conformance:

The only issue to consider as part of this request is the proposed CIP for fiscal year 2008/09 and its conformance to the City’s General Plan. The CIP conforms to the following goals, objectives, and policies of the General Plan:

I. Facility Improvements

A. Land Use Element:

LU Policy 13.1.1: *“Allow for the continuation of existing public and private institutional, cultural, educational, and health uses at their present locations and development of new uses in areas designated on the Land Use Plan Map in accordance with Policy 7.1.1.”*

B. Public Facilities and Public Services Element:

PF Policy 6.1.3: *“Maintain or improve the governmental facilities and services in order to meet the adopted levels of service and standards established in the Growth Management Element.”*

Capital Improvement projects proposed for fiscal year 2008/09 provide necessary maintenance and modifications that support the continued enjoyment and availability of various city facilities.

II. Sewer Improvements

A. Land Use Element:

LU Policy 2.1.1: *“Plan and construct public infrastructure and service improvements as demand necessitates to support the land uses specified in the Land Use Plan (as defined in the Circulation and Public Utilities and Services Elements of the General Plan).”*

B. Public Facilities and Public Services Element:

PF Policy 6.1.1: *“Ensure adequate government facilities and services are being provided to meet the needs of the City’s population.”*

Improving existing sewer lift stations and designing future sewer facilities ensure adequate services are being provided to meet the needs of the community as demand necessitates.

III. Parks and Beaches

Recreation and Community Services Element:

RCS Policy 3.1.1: *“Design neighborhood park features and facilities that are responsive to the recreational preferences expressed by the park users and local neighborhood residents.”*

RCS Objective 4.1: *“Improve and modernize existing parks and facilities to overcome existing design deficiencies and deteriorated conditions.”*

Designing and constructing new park features and improving existing park facilities as a part of the Capital Improvements Program supports the City’s role in providing adequate open space and recreational opportunities for the community.

IV. Streets and Transportation Improvements

A. Circulation Element:

CE Policy 1.2.1: *“Enhance circulation system standards for roadway and intersection classifications, right-of-way width, pavement width, design speed, capacity and associated features such as medians and bicycle lanes.”*

CE Policy 1.2.3: *“Maintain primary truck routes that sustain an effective transport of commodities while mitigating the negative impacts on local circulation and on noise sensitive land uses.”*

CE Policy 2.1.1: *“Maintain a city-wide level of service (LOS) not to exceed LOS “D” for intersections during peak hours.”*

CE Policy 2.1.2: *“Maintain a city-wide level of service (LOS) for links not to exceed LOS “C” for daily traffic with the exception of Pacific Coast Highway south of Brookhurst Street.”*

CE Policy 2.1.3: *“Identify and improve roadways and intersections that are approaching, or have reached, unacceptable levels of service.”*

CE Policy 6.1.10: *“Implement appropriate traffic devices and operational programs throughout the community to ensure that conflicts between pedestrians, bicycles, and vehicles are minimized and safety enhanced.”*

B. Urban Design Element:

UD Policy 1.3.2: “Provide for the implementation of streetscape and landscape improvements along the major commercial corridors, through public capital improvement programs, business district improvements, or other techniques as funding is available.”

Capital improvements maintain integral circulation infrastructure, thereby allowing movement of people and goods throughout the community. Necessary improvements to the circulation system are implemented in a manner that minimizes conflicts between pedestrians, bicycles and vehicles, enhances safety, and provides streetscape and landscape enhancements.

Zoning Compliance: Not applicable.

Urban Design Guidelines Conformance: Not applicable.

Environmental Status:

The General Plan conformance review is categorically exempt pursuant to Section 15306, Class 6 of the California Environmental Quality Act, which states that information collection which does not result in major disturbance to an environmental resource is exempt from any environmental review.

Coastal Status: Not applicable.

Redevelopment Status: Not applicable.

Design Review Board: Not applicable.

Subdivision Committee: Not applicable.

Other Departments Concerns and Requirements:

The Public Works Department, acting as applicant for General Plan Conformance No. 2008-003, has reviewed and is processing the Capital Improvements Program request through the City Council.

Public Notification:

General Plan Conformances are non-public hearing items and do not require legal notification.

Application Processing Dates:

DATE OF COMPLETE APPLICATION:

June 26, 2008

MANDATORY PROCESSING DATE(S):

August 4, 2008 (within 40 days of submittal)

ANALYSIS:

The Government Code of the State of California, Section 65401, requires that a local planning agency review a list of proposed projects recommended for planning, initiation, or construction during the ensuing fiscal year for conformance with the local General Plan. This list of proposed projects is contained in the Capital Improvement Program (CIP). The Public Works Department has submitted a CIP for fiscal year 2008/09. The role of the Planning Commission in reviewing a CIP is to ensure the conformity of each project with the goals, objectives, and policies of the General Plan. The benefits and funding source for individual projects listed in the CIP will then be reviewed and approved by the City Council.

Staff has identified goals, objectives, and policies which are applicable to the CIP in the General Plan Conformance section of this staff report. Because the proposed projects further the goals, objectives, and policies of the General Plan, staff recommends the Planning Commission approve General Plan Conformance No. 08-003 finding that the proposed CIP is in conformance with the General Plan.

ATTACHMENTS:

1. Suggested Findings of Approval – GPC No. 08-003
2. Planning Commission Resolution No. 1623
Exhibit A - Capital Improvement Program for Fiscal Year 2008/09.

SH:RR:HB:lw

ATTACHMENT NO. 1

SUGGESTED FINDINGS OF APPROVAL

GENERAL PLAN CONFORMANCE NO. 08-003

SUGGESTED FINDINGS FOR PROJECTS EXEMPT FROM CEQA:

The Planning Commission finds that the proposed project will not have any significant effect on the environment and is exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to Section 15306 of the CEQA Guidelines because the project involves information collection which does not result in major disturbance to an environmental resource.

SUGGESTED FINDINGS FOR APPROVAL – GENERAL PLAN CONFORMANCE NO.08-003:

1. The 2008/09 Capital Improvement Program conforms to the following goals, objectives, and policies of the General Plan:

I. Facility Improvements

A. Land Use Element:

LU Policy 13.1.1: *“Allow for the continuation of existing public and private institutional, cultural, educational, and health uses at their present locations and development of new uses in areas designated on the Land Use Plan Map in accordance with Policy 7.1.1.”*

B. Public Facilities and Public Services Element:

PF Policy 6.1.3: *“Maintain or improve the governmental facilities and services in order to meet the adopted levels of service and standards established in the Growth Management Element.”*

Capital Improvement projects proposed for fiscal year 2008/09 provide necessary maintenance and modifications that support the continued enjoyment and availability of various city facilities.

II. Sewer Improvements

A. Land Use Element:

LU Policy 2.1.1: *“Plan and construct public infrastructure and service improvements as demand necessitates to support the land uses specified in the Land Use Plan (as defined in the Circulation and Public Utilities and Services Elements of the General Plan).”*

B. Public Facilities and Public Services Element:

PF Policy 6.1.1: *“Ensure adequate government facilities and services are being provided to meet the needs of the City’s population.”*

Improving existing sewer lift stations and designing future sewer facilities ensure adequate services are being provided to meet the needs of the community as demand necessitates.

III. Parks and Beaches

Recreation and Community Services Element:

RCS Policy 3.1.1: *“Design neighborhood park features and facilities that are responsive to the recreational preferences expressed by the park users and local neighborhood residents.”*

RCS Objective 4.1: *“Improve and modernize existing parks and facilities to overcome existing design deficiencies and deteriorated conditions.”*

Designing and constructing new park features and improving existing park facilities as a part of the Capital Improvements Program supports the City’s role in providing adequate open space and recreational opportunities for the community.

IV. Streets and Transportation Improvements

A. Circulation Element:

CE Policy 1.2.1: *“Enhance circulation system standards for roadway and intersection classifications, right-of-way width, pavement width, design speed, capacity and associated features such as medians and bicycle lanes.”*

CE Policy 1.2.3: *“Maintain primary truck routes that sustain an effective transport of commodities while mitigating the negative impacts on local circulation and on noise sensitive land uses.”*

CE Policy 2.1.1: *“Maintain a city-wide level of service (LOS) not to exceed LOS “D” for intersections during peak hours.”*

CE Policy 2.1.2: *“Maintain a city-wide level of service (LOS) for links not to exceed LOS “C” for daily traffic with the exception of Pacific Coast Highway south of Brookhurst Street.”*

CE Policy 2.1.3: *“Identify and improve roadways and intersections that are approaching, or have reached, unacceptable levels of service.”*

CE Policy 6.1.10: *“Implement appropriate traffic devices and operational programs throughout the community to ensure that conflicts between pedestrians, bicycles, and vehicles are minimized and safety enhanced.”*

B. Urban Design Element:

UD Policy 1.3.2: *“Provide for the implementation of streetscape and landscape improvements along the major commercial corridors, through public capital improvement programs, business district improvements, or other techniques as funding is available.”*

Capital improvements maintain integral circulation infrastructure, thereby allowing movement of people and goods throughout the community. Necessary improvements to the circulation system are implemented in a manner that minimizes conflicts between pedestrians, bicycles and vehicles, enhances safety, and provides streetscape and landscape enhancements.

RESOLUTION NO. 1623

**A RESOLUTION OF THE PLANNING COMMISSION OF THE
CITY OF HUNTINGTON BEACH FINDING THE CAPITAL
IMPROVEMENTS PROGRAM FOR FISCAL YEAR 2008/2009
IN CONFORMANCE WITH THE GOALS, OBJECTIVES,
AND POLICIES OF THE GENERAL PLAN
(GENERAL PLAN CONFORMANCE NO. 08-003)**

WHEREAS, the Government Code of the State of California, Section 65401, provides that a local planning agency review a list of the proposed public works projects recommended for planning, initiation, or construction during the ensuing fiscal year as to conformity with the local general plan; and

WHEREAS, the Department of Public Works has submitted a coordinated list of all capital projects recommended by City departments for the ensuing fiscal year in the form of a Capital Improvement Projects List for Fiscal Year 2008/2009; and

WHEREAS, staff has reviewed a description of the capital improvement projects and submitted it to the Planning Commission for review on July 22, 2008; and

WHEREAS, staff has indicated applicable General Plan goals, objectives, and policies for each project included in the Fiscal Year 2008/2009 Capital Improvements Program to establish conformance with the General Plan (Exhibit A).

NOW, THEREFORE, BE IT RESOLVED THAT the Planning Commission of the City of Huntington Beach finds the Capital Improvement Program for Fiscal Year 2008/2009 in conformance with the goals, objectives, and policies of the General Plan.

PASSED, APPROVED AND ADOPTED by the Planning Commission of the City of Huntington Beach at a regular meeting held on the twenty second day of July 2008, by the following roll call vote:

AYES:

NOES:

ABSENT:

ABSTAIN:

ATTEST:

Scott Hess, Secretary

Planning Commission Chairperson

ATTACHMENT: Exhibit A

(res 1623)

ATTACHMENT NO. 2.1

EXHIBIT A

PLANNED PROJECTS AND GENERAL PLAN POLICIES FOR CAPITAL IMPROVEMENTS PROGRAM FY 2008/2009 (GENERAL PLAN CONFORMANCE NO. 2008-003)

The following is a list of planned projects for Fiscal Year 2008/2009 Capital Improvements Program (CIP). The list is divided into categories by subject. Below each project group is a listing of the related General Plan policies and objectives.

I. FACILITY IMPROVEMENTS

A. Planned Projects:

Facilities

1. Central Library Landscape
Install irrigation and landscaping in the parking lot islands at the Central Library.
2. City Gym ADA Improvements
Modifications to ramps, railing, thresholds, doors, restrooms, sinks and cabinets to meet current accessibility standards per the citywide ADA Assessment Report
3. City Yard Building C Roof Replacement
Replace roof on Building C (Facilities, Transportation and Records Retention) at the Corporation Yard
4. City Yard Slope Repair
Reinforce slope and facilitate drainage at northern boundary of yard, adjacent to the Beachview Mobile Home Park
5. Civic Center Window Tinting
Install tinting on windows at City Hall and Police Department to reduce energy usage and protect interior surfaces from sun damage.
6. Edison Community Center ADA improvements
Modifications to crosswalks, ramps, steps, doors, restrooms, sinks, cabinets, drinking fountains and signage to meet current accessibility standards per the citywide ADA Assessment Report. Improvements exclusive of the Edison Youth Sports Complex construction.
7. Lake Fire Station Improvements
Repair, rehabilitate and upgrade fire station, including gender accommodating restrooms and dorms, compliance with ADA, and heating, ventilation and air conditioning system improvements.
8. Lambert Park Slope Reinforcement
Reinforcement slope at Lambert Park on the west side of Newland Street. Construct a small retaining wall to stabilize slope.
9. Ocean View Estates Mobilehome Park Fence Replacement
Replace fence between home spaces, trash enclosures and the perimeter.
10. Water Warehouse Roof Replacement
Replace 20 year old roof to protect contents within the facility and reduce energy usage.

B. General Plan Policies:

LU 13.1.1 Allow for the continuation of existing public and private institutional, cultural, educational, and health uses at their present locations and development of new uses in areas designated on the Land Use Plan Map in accordance with Policy 7.1.1.

PF 6.1.3 Maintain or improve the governmental facilities and services in order to meet the adopted levels of service and standards established in the Growth Management Element.

ATTACHMENT NO. 2-2

II. SEWER IMPROVEMENTS

A. Planned Projects:

1. Sewer Lift Stations
Reconstruct sewer lift station at Edwards/Balmoral and design sewer lift station at Graham/Kenilworth per the Sewer Lift Station Priority List

B. General Plan Policies:

LU 2.1.1 Plan and construct public infrastructure and service improvements as demand necessitates to support the land uses specified in the Land Use Plan (as defined in the Circulation and Public Utilities and Services Elements of the General Plan).

PF 6.1.1 Ensure adequate government facilities and services are being provided to meet the needs of the City's population.

III. PARKS AND BEACHES

A. Planned Projects:

1. Bartlett Park Environmental/Archeological Assessment
Begin studies to determine possible uses and development of Bartlett Park for passive, recreational use, preserving native habitat and vegetation
2. Chris Carr Lake Rehabilitation
Drain lake to remove sediment and debris from bottom to improve water quality and functionality
3. Huntington Beach Central Park Enhanced Habitat
Complete enhanced habitat are within 14 acre undeveloped portion of Central Park in compliance of mitigation measures for new Senior Center project
4. Skate Park Design-Worthy Park
Design new skate park to replace the HB High School skate park. Worthy Park is the potential location.
5. Sports Complex -8th Field
Construct eighth field at the Sports Complex on site of the former recycling facility.
6. Worthy Park Restroom
Install one modular restroom unit at Worthy Park to replace the restroom removed with the racquetball facility.

B. General Plan Policies and Objectives:

RCS 3.1.1 Design neighborhood park features and facilities that are responsive to the recreational preferences expressed by the park users and local neighborhood residents.

RCS 4.1 Improve and modernize existing parks and facilities to overcome existing design deficiencies and deteriorated conditions.

IV. STREETS AND TRANSPORTATION IMPROVEMENTS

A. Planned Projects-Streets :

1. Arterial Rehabilitation
Reconstruct road surface and concrete for the following street section: Edwards (Talbert to Warner); Magnolia (Hamilton to Atlanta) and (Warner to I-405); Gothard (Heil to Edinger); Garfield (Newland to Magnolia); and Slater (Graham to Edwards) and (Newland to Beach) per the Pavement Management Plan.

ATTACHMENT NO. 2.3

2. Edinger Parkway Improvements
Add irrigation and landscaping to the parkway north of Edinger Avenue between Saybrook Lane and Countess Drive.
3. Traffic Signal Modification at Indianapolis and Brookhurst
Update and replace equipment to modify pedestrian crossing signal phasing to provide two eastbound left turn lanes

B. General Plan Policies:

CE 1.2.1 Enhance circulation system standards for roadway and intersection classifications, right-of-way width, pavement width, design speed, capacity and associated features such as medians and bicycle lanes.

CE 1.2.3 Maintain primary truck routes that sustain an effective transport of commodities while mitigating the negative impacts on local circulation and on noise sensitive land uses.

CE 2.1.1 Maintain a city-wide level of service (LOS) not to exceed LOS "D" for intersections during the peak hours.

CE 2.1.2 Maintain a city-wide level of service (LOS) for links not to exceed LOS "C" for daily traffic with the exception of Pacific Coast Highway south of Brookhurst Street.

CE 2.1.3 Identify and improve roadways and intersections that are approaching, or have reached, unacceptable levels of service.

CE 6.1.10 Implement appropriate traffic devices and operational programs throughout the community to ensure that conflicts between pedestrians, bicycles, and vehicles are minimized and safety enhanced.

UD 1.3.2 Provide for the implementation of streetscape and landscape improvements along the major commercial corridors, through public capital improvement programs, business district improvements, or other techniques as funding is available.